



Comeback” Initiative – a 5-pillared roadmap of how the agency would achieve its mission in this administration. The top of that list as Pillar 1 is to provide clean air, land and water for every American. Given this, the undersigned health and medical organizations are perplexed and disappointed by the agency’s ongoing dismantling of clean air protections, and particularly its recent announcement that it will no longer count the monetized health costs of air pollution.

For decades, EPA has conducted cost-benefit analyses as part of rulemaking, same as many other federal agencies. These analyses conducted for implementation purposes are integral to regulatory impact analyses that accompany rulemaking. They were mandated through Executive Orders to provide a way to compare expected health benefits against the cost of compliance on the same monetized scale. EPA’s approach for quantifying and monetizing health benefits is sound and has long been accepted by environmental scientists and economists on many regulatory review bodies. Abandoning this approach on grounds of uncertainty in estimating benefits while assuming certainty on compliance cost estimates is unjustifiable and ignores the life-saving health benefits of clean air protections.

The evidence is abundantly clear that air pollution kills people, makes chronic disease worse and sends more people to the hospital and emergency room. A literature review endorsed by national health and medical organization details the many documented physical and psychological health harms of air pollution.<sup>1</sup> Particulate matter and ozone –which the agency is apparently no longer estimating health harms from – are two of the most widespread and deadly pollutants. EPA’s 2019 Integrated Science Assessment (ISA) concluded that breathing particulate matter (PM<sub>2.5</sub>) causes premature death, cardiovascular harm, likely causes respiratory harm, likely causes cancer, likely causes nervous system harm and may cause reproductive and developmental harm.<sup>2</sup> Additional U.S. studies have found premature deaths at levels even lower than the current standard.<sup>3,4</sup> There is no safe threshold for PM<sub>2.5</sub> exposure.

EPA’s ISA for ozone found that even low levels of ozone pollution can trigger immediate, dangerous health impacts. Exposure contributes to shortness of breath, wheezing and coughing; onset of asthma and asthma attacks; increased risk of respiratory infections; and increased need for people

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<sup>1</sup> Fueling Sickness: The Hidden Health Costs of Fossil Fuel Pollution. November 2025.

[www.psr.org/resources/fueling-sickness-the-hidden-health-costs-of-fossil-fuel-pollution/](http://www.psr.org/resources/fueling-sickness-the-hidden-health-costs-of-fossil-fuel-pollution/)

<sup>2</sup> U.S. EPA, Integrated Science Assessment (ISA) for Particulate Matter (Final Report, 2019). U.S

<sup>3</sup> Shi I., et al. 2016. Low Concentration PM<sub>2.5</sub> and mortality; estimating acute and chronic effects in population-based study. *Environmental Health Perspectives*, 124(1)46-52.

<sup>4</sup> Szyszkowicz M. 2009. Air pollution and ED visits for chest pain, *American Journal of Emergency Medicine*. 27(2): 165-168; Steib DM, et al. 2009 Air pollution and emergency department visits for cardiac and respiratory conditions: A Multi-city time series analysis. *Environmental Health: A Global Science Access Source*. 8(25):25; Weichenthal S. et al. 2016; Ambient PM<sub>2.5</sub> and risk of emergency room visits from myocardial infarction: Impact of regional PM<sub>2.5</sub> oxidative potential: a case-crossover study. *Environmental Health*. 15:46.; Weichenthal et al., 2016.; PM 2.5 and emergency room vis

with lung disease to require hospital treatment.<sup>5</sup> Researchers have also found a higher risk of death from respiratory diseases associated with increases in ozone,<sup>6</sup> as well as links between ozone and lower birth weight and decreased lung function in newborns.<sup>7</sup>

EPA is arguing that there are uncertainties that cloud the quantification of health benefits and claims that alone is a reason to scrap the approach altogether. However, it is most likely that EPA *undercounts* the health benefits of a rulemaking while *overcounting* compliance costs. For example, within the 2022 proposal to update the Mercury and Air Toxics Standards, EPA stated that it had overestimated the annual compliance costs of the 2012 standards by as much as \$7 billion.<sup>8</sup> Meanwhile, the benefits of reduced particulate matter exposure under the MATs proposal were monetized and the benefits of reduced mercury exposure were not, meaning that the total monetized benefits undercounted the full impacts.

EPA has argued that not monetizing the health impacts of pollutants does not mean the agency is no longer considering those health impacts. It is clear, however, that the agency's decision to completely devalue the costs to human health aligns with the overall agenda of rolling back, delaying and eliminating proven health protections. Without this element of rule analysis, EPA is failing to illustrate the true costs and benefits of their own rules.

Too many people are living in areas with poor air quality. The American Lung Association's 2025 "State of the Air" report found that over 156 million Americans live in areas with unhealthy levels of ozone or particulate matter pollution.<sup>9</sup> Families and communities rely on strong EPA safeguards to raise their families, go to work and school, socialize and worship without worrying if exposure to air pollution will land them in the hospital or worse.

By not counting the health costs, EPA is hiding vital information that could save a life. This drastic departure in process tells the public that their kids' asthma attack doesn't matter, their neighbor's hospitalization for a heart attack doesn't count or that a premature death is just the cost of the business of saving polluters money.

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<sup>5</sup> U.S. EPA, Integrated Science Assessment (ISA) for Ozone and Related Photochemical Oxidants (Final Report), U.S. Environmental Protection Agency, Washington, DC, EPA/600/R20/012, 2020. Available at <https://www.epa.gov/isa/integrated-science-assessment-isa-ozone-and-related-photochemical-oxidants>.

<sup>6</sup> Jerrett M, Burnett RT, et al. Long-term ozone exposure and mortality. *N Engl J Med*. 2009; 1085-1095.

<sup>7</sup> Salam MT, Millstein J, Li YF, Lurmann FW, Margolis HG, Gilliland FD. Birth outcomes and prenatal exposure to ozone, carbon monoxide, and particulate matter: Results from the Children's Health Study. *Environ Health Perspect*. 2005; 113: 1638-1644; Morello-Frosch R, Jesdale BM, Sadd JL, Pastor M. Ambient air pollution exposure and full-term birth weight in California. *Environ Health*. 2010; 9: 44.

<sup>8</sup> EPA. (April 2023). Regulatory Impact Analysis for the Proposed National Emission Standards for Hazardous Air Pollutants: Coal- and Oil-Fired Electric Utility Steam Generating Units Review of the Residual Risk and Technology Review EPA-452/R-23-002

<sup>9</sup> American Lung Association. State of the Air 2023. April 2023. [www.lung.org/sota](http://www.lung.org/sota)

We strongly urge the agency to reconsider this approach and return to fully counting the health benefits that come from lifesaving pollution regulations. Return to the core mission of the EPA instead of hiding information for polluters' sake.

Allergy, Asthma & Sinus Center	Asthma & Allergy Foundation of America, Alaska Chapter	Healthy Air and Water Colorado
Alliance of Maine Health Professionals for Climate Action	Asthma and Allergy Foundation of America	Healthy Climate Maryland
American Academy of Pediatrics	Breast Cancer Prevention Partners	Healthy Climate New Mexico
American Academy of Pediatrics California Chapter 1	Breathe Southern California	Idaho Chapter of the AAP
American Academy of Pediatrics NYS Chapter 1	Carolina Advocates for Climate, Health and Equity	Idaho Clinicians for Climate and Health
American Academy of Pediatrics, CA Chapter 3	Chesapeake Physicians for Social Responsibility	Illinois Chapter, American Academy of Pediatrics
American Academy of Pediatrics, California	Children's Environmental Health Network	International Society for Environmental Epidemiology- North America Chapter
American Academy of Pediatrics, DC Chapter	Climate for Health	Kansas Chapter, American Academy of Pediatrics
American Academy of Pediatrics, Kansas Chapter	Climate Health Civic Health	Maine Chapter, American Academy of Pediatrics
American College of Chest Physicians	Climate Health Now	Michigan Chapter - Asthma & Allergy Foundation of America
American College of Physicians	Climate Psychiatry Alliance	Michigan Clinicians for Climate Action
American Lung Association	Connecticut Health Professionals for Climate Action	Montana Health Professionals for a Healthy Climate
American Public Health Association	CT Public Health Association	Mothers & Others For Clean Air
American Thoracic Society	Endocrine Society	Medical Society Consortium on Climate and Health
Alliance of Nurses for Healthy Environments	FreshAir Collective, LLC	NAPNAP OC Chapter
Arizona Chapter of the American Academy of Pediatrics	Georgia Clinicians for Climate Action	NAPNAP Sacramento chapter
Arkansas Chapter, American Academy of Pediatrics	Georgia State Medical Association	NAPNAP San Diego
	Greater Boston Physicians for Social Responsibility	
	Health Care Without Harm	
	Health Professionals for a Healthy Climate	

National Association of  
Pediatric Nurse  
Practitioners  
National Association of  
Pediatric Nurse  
Practitioners Bay Area  
Chapter  
National Environmental  
Health Association  
National League for Nursing  
Nevada Clinicians for  
Climate Action  
New Mexico Pediatric  
Society  
New York Clean Air  
Collective  
Oregon Pediatric Society  
Oregon Physicians for  
Social Responsibility  
OUCH - Int'l (Oncology  
Advocates United for  
Climate and Health  
International)  
Physicians for Social  
Responsibility  
Physicians for Social  
Responsibility - Kansas  
City  
Physicians for Social  
Responsibility Maine  
Physicians for Social  
Responsibility Texas  
Physicians for Social  
Responsibility, AZ  
Chapter  
Physicians for Social  
Responsibility/Florida  
PSR Colorado  
PSR Iowa Chapter

San Francisco Bay  
Physicians for Social  
Responsibility  
Society of Behavioral  
Medicine  
Society of Latinx Nurses  
St. John's Community  
Health  
The Asthma and Allergy  
Foundation of America,  
New England Chapter  
Utah Physicians for a  
Healthy Environment  
Virginia Chapter, American  
Academy of Pediatrics  
Washington Physicians for  
Social Responsibility  
Western NC Physicians for  
Social Responsibility  
Wisconsin Asthma  
Coalition